SECTION 1

EXECUTIVE SUMMARY

1-1 INTRODUCTION

1-1.1 Background

The City of Seal Beach was incorporated in 1917 and has been in operation under its own charter since 1964. It covers an area of 11.15 square miles in the coast of northwestern corner of Orange County.

The City's drainage system consists of City owned facilities as well as regional facilities owned and operated by the Orange County Flood Control District and Los Angeles County Flood Control District. The existing system includes one City owned (West End) and one Orange County Flood Control District (OCFCD) owned (Seal Beach) pump station.

1-1.2 Past Studies

Hydrologic studies, project reports, preliminary design reports, and construction documents have been prepared by the Orange County Flood Control District, the Los Angeles County Department of Public Works, and the U.S. Army Corps of Engineers for the regional facilities serving the City of Seal Beach territories.

The City's last Master Plan of Drainage was completed in 1999. Other hydrologic studies, preliminary design reports and contract documents were prepared for the planning and construction of the City's drainage facilities, including the interim improvements to the West End Pump Station.

The Ad Hoc Street and Storm Drain Committee (Ad Hoc Committee) was formed after the City experienced major flooding on October 17, 2004. In 2005, the Ad Hoc Committee completed the Street and Storm Drain Assessment Report. This report recommended six (6) high and eleven (11) moderate storm drain improvement projects and possible measures to fund these projects.

1-1.3 Federal Emergency Management Agency (FEMA) Studies

The Federal Emergency Management Agency conducted hydrologic and hydraulic studies for developing Flood Insurance Rate Maps (FIRMs). The Flood Insurance Rate Maps for Orange County and the incorporated areas were recently updated, and published on February 18, 2004. According to FEMA studies, the following four areas within the City boundaries are subject to inundation during a 100-year flood.

- Old Town area, generally bounded by 12th Street to the west, Landing Avenue to the North, Seal Beach Boulevard to the east, and Ocean Avenue to the south
- Along Seal Way between 12th Street and east of Dolphin Avenue
- Gold Coast community between 2nd Street and 5th Street.
- Old Ranch Golf Course, which functions as a retarding basin for the tributary area to the north.

1-1.4 Objectives and Scope of Work

The objective of this Master Plan of Drainage is to evaluate the City of Seal Beach's (City) storm drain system and to provide a framework for undertaking the construction of new and replacement facilities in an efficient and cost effective manner. As a planning document, it is general in nature and is predicated upon the best information available at this time. Detailed hydrologic and hydraulic studies will need to be conducted to develop the final design data for the improvements recommended by this Master Plan Update

1-2 STUDY AREA

1-2.1 Location

The City of Seal Beach is a residential community located along the Southern California coastline. The City covers an area of 11.15 square miles in northwest Orange County, and is bounded by the City of Los Alamitos and unincorporated Rossmoor community to the north; Garden Grove, Westminster, and Huntington Beach to the east; the City of Huntington Beach and the Pacific Ocean to the south; and the City of Long Beach to the west.

1-2.2 **Topography**

The drainage area is relatively flat, except in the Marina Hill area. The highest ground elevation is approximately 57 feet above mean sea level (amsl) near the intersection of Catalina Avenue and Sea Breeze Drive. The lowest ground elevation is sea level where the City borders the Pacific Ocean.

1-2.3 Soils

The City resides on multiple soil types. The predominant soil type within the study area is silty-loam soils which impede downward movement of water. Impervious clay soils can be found south of Westminster Avenue and near Marina Hill, in the U.S. Naval Weapons Station, and in the Wildlife Reserve. Well drained sandy-loam soils are mainly found in the Old Town, Bridgeport, and College Park East communities. Small patches of well-drained sand or gravel soils are located along Pacific Coast Highway, east of Seal Beach Boulevard.

The predominant geologic features of the study area, from north to south, are the Whittier Fault, Norwalk Fault, Los Alamitos Fault, and Newport-Inglewood Fault. The Newport-Inglewood Fault runs through the City, and is parallel to the coastline.

1-2.4 Climate

The climate in the area is typical of coastal Southern California, with generally mild temperatures, virtually no days below freezing, and approximately 340 days of sunshine per year. The average annual rainfall in the City is approximately 10 inches. Most of the rainfall occurs between the months of November and March.

1-2.5 <u>Land Use</u>

Excluding the U.S. Naval Weapons Station, the City of Seal Beach is primarily a residential community with supporting commercial land uses. The City is mostly developed with a mix of residential, commercial, industrial, and public land uses.

1-2.6 **Population**

Since its incorporation in 1915, the City of Seal Beach has grown from a population of 250 to nearly 25,000. The City experienced its largest population increase between 1960 and 1970 when the resulting population reached 24,441. The California State Department of Finance has estimated that the current (May 2007) population is 25,952.

1-3 EXISTING DRAINAGE SYSTEM

The existing drainage facilities serving the City of Seal Beach include City facilities as well as Los Angeles County and Orange County Flood Control District facilities.

1-3.1 U.S. Army Corps of Engineers/Los Angeles County Flood Control District Facilities

The **San Gabriel River** drains a watershed of 640 square miles, and extends 58 miles from its headwaters in the Angeles National Forest to the Pacific Ocean between Seal Beach and Long Beach. It is under the jurisdiction of U.S. Army Corps of Engineers, and with the exception of Santa Fe Dam and Whittier Narrows Dam, it is maintained by the Los Angeles County Flood Control District (LACFCD). The City areas that drain into the San Gabriel River are the Gum Grove Park, southerly portion of Heron Pointe in the Hellman Ranch Area, as well as portions of the Bridgeport community, and the westerly portion of Old Town and Marina Hill communities. The San Gabriel River is a trapezoidal open channel with earthen bottom and rip-rap lined side slopes through Seal Beach. The Los Angeles County Drainage Area (LACDA) Feasibility Study conducted by the US Army Corps of Engineers shows that the San Gabriel River has a capacity of 55,600 cfs with 3 feet of freeboard below the levies, and the 100-year peak discharge is 55,000 cfs.

1-3.2 Orange County Flood Control District Facilities

The major flood control facilities under the jurisdiction of Orange County Flood Control District that serve the City's westerly area are the **Los Alamitos Channel** (OCFCD Facility No. C01), the **Los Alamitos Retarding Basin** (C01B01), the **Los Alamitos Pump Station** (C01PS01), and its tributary channels. The tributary channels that serve Seal Beach are the **Kempton Storm Channel** (C01S01), **Montecito Storm Channel** (C01S03), **Bixby Storm Channel** (C01P04), and **Federal Storm Channel** (C01S06).

Bolsa Chica Channel, (OCFCD Facility No.C02), serves the easterly portions of College Park East.

The OCFCD's **Seal Beach Storm Drain** (Facility C00P02) extends south on Balboa Avenue, east on Pacific Coast Highway and south on Seal Beach Boulevard between Bolsa Avenue and the Seal Beach Pump Station, serving portions of the Marina Hill and Old Town communities. The Seal Beach Pump Station (C00PS1) is located at the intersection of Seal Beach Boulevard and Electric Avenue. It serves the south easterly portion of the City.

1-3.3 The City of Seal Beach Facilities

A total of eleven (11) study drainage areas are delineated based upon their outflow locations. The City's storm drain facilities are identified by these drainage areas as shown on Figure 4-1. These areas are displayed on Figures 4-2 through 4-5.

1-3.4 Private Facilities

The Old Ranch Golf Course, which is privately owned, acts as a retarding basin for the runoff from the 1,444 acres of land within the Joint Forces Training Center, most of College Park East, Old Ranch Towne Center, and Centex Homes.

1-4 CRITERIA

The criteria used in formulating the recommended improvements include hydrologic criteria to develop design discharges, levels of flood protection to be provided, hydraulic analysis, street capacity, drainage system design, and guidelines for water surface elevations to be used as control elevations in hydraulic analyses.

1-4.1 Hydrology Criteria

The hydrology study criteria are in accordance with the 1986 Orange County Hydrology Manual, 1996 Local Drainage Manual, and the Orange County issued Hydrology Manual Addenda.

1-4.2 <u>Level of Flood Protection</u>

The level of flood protection to be provided within the City boundary shall be in accordance with the Orange County Local Drainage Design Criteria, illustrated on Figure 5-1.

The goal is to maintain the pad elevation of all habitable structures at a minimum of 1 foot above the 100-year flood level. For arterial highways, one lane in each direction must be free from inundation during a 10 year storm. For sump conditions, one lane in each direction must be free from inundation during a 25-year storm.

Sump conditions occur in areas where water will pond and flood the width of the street right-of way before it can drain by gravity.

Drainage facilities serving sump areas and those that are tributary to stormwater pump stations shall be designed to provide 25-year storm protection level.

1.4-3 Hydraulic Analysis Criteria

The Water Surface and Pressure Gradient (WSPG) computer program (F0515P) developed by the Los Angeles County Flood Control District (LACFCD) was utilized to estimate the hydraulic grade line (HGL) in the drainage system.

1.4-4 Street Capacity Criteria

For local streets, when the water level exceeds the top of curb during the design storm event, new storm drains shall be installed. The runoff resulting from the design storm event will be carried by the new system, and the water level at street surface will be lowered to below the top of curb. On arterial streets, one (1) travel lane in each direction shall be free from inundation during the design storm event; otherwise, a storm drain shall be installed.

1.4-5 Proposed Storm Drain Criteria

For the proposed storm drain facilities, the following criteria are applied:

Storm drain mainlines shall be designed to convey the design storm peak runoff, with the HGL a
minimum of one (1) foot below the street gutter grade. The design storm peak runoff may be
conveyed in a combination of the storm drain and the street as long as the water level does not
exceed the top of curb.

2. Connector pipes shall be sized to provide a minimum of 6-inch freeboard at drainage inlet, such as catch basin or grate inlet.

There are exceptions to the previous criteria. Several locations throughout the City cannot meet the criteria, due to one or more of the following restrictions:

- Limited storm drain easement
- Shallow ground cover over the pipe
- Very flat slopes in the system
- Fixed high invert elevations and/or control water surface elevations at existing downstream facilities
- Existing utility crossings
- Existing storm drains are underneath buildings

The areas east of the Old Ranch Golf Course in the College Park East community will not satisfy the flood protection criteria along Guava Avenue, Elder Avenue, Candleberry Avenue, and Basswood Street with storm drain improvements alone (Alternative No. 1). However, this area will comply with the criteria if the flow is diverted to a new storm water pump station (Alternative No. 2). The recommended improvements along Electric Avenue between Corsair Way and Main Street will not provide the full flood protection in accordance with the criteria.

Although flooding during the design storm event cannot be prevented at these locations, improvements will still be recommended to shorten the duration of flooding and also reduce the flooding areas.

- 3. The slope of the main line shall not be less than 0.001 (ft/ft).
- 4. The storm drains shall be of reinforced concrete pipe (RCP) or box (RCB).
- The connector pipes between catch basins and mainlines shall be a minimum of 24-inch in diameter or the equivalent box size.

1-4.6 Downstream Water Surface Control Criteria

The City's drainage facilities discharge to the Orange County Flood Control District, and Los Angeles County Flood Control District Facilities, the Anaheim Bay, private facilities, and two pump stations. The downstream water surface control elevation or HGL utilized in hydraulic studies will be based on the drainage design plans or project reports prepared for these facilities.

1-5 HYDROLOGY STUDY

The hydrology studies conducted in this master plan report are prepared in accordance with the 1986 Orange County Hydrology Manual and its subsequent addenda. The RMH OC Version 6.6e computer program is used for the Rational Method hydrology studies, and the LAPRE-1 and HEC-1 programs are used for hydrologic analyses with the Unit Hydrograph Method. The hydrologic calculations were conducted with the 10-year and 25-year frequency design storms.

1-5.1 Hydrologic Study Results

The results of the Rational Method hydrologic studies are shown in Appendix A. The corresponding hydrology maps are shown on Figure 6-2 through Figure 6-4.

1-6 HYDRAULIC ANALYSIS

The mainline drainage facilities are analyzed utilizing the Water Surface and Pressure Gradient (WSPG) computer program. For the most part, the existing drainage system is currently not capable of conveying the 25-year storm design discharge. The recommended improvements and new storm drain facilities were formulated based on the ultimate WSPG analysis. The WSPG program calculates either the water surface elevations in storm drain systems where free water surface exist, or the hydraulic grade line (HGL) elevations where closed storm drain facilities flow full.

1-7 PUMP STATIONS

The City of Seal Beach is served by one local and one regional storm water pump station.

1-7.1 The West End Pump Station

The West End Pump Station, owned and operated by the City, is located east of the San Gabriel River, between the Seal Beach Mobile Home Park and the Oakwood Apartment complex. Its tributary area covers approximately 173 acres of primarily residential and partially commercial land uses in Marina Hill North, Old Town, and Bridgeport communities. The peak runoff from the 25-year design storm is 296 cfs.

The original pump station was constructed in 1955 with a total capacity of 111 cfs. Interim improvements to the West End Pump Station were completed in 2007, which increased the pump station capacity to approximately 200 cfs.

The total pumping capacity will need to be increased to meet the established flood protection criteria. The additional capacity should be provided in a parallel pump station at the property City acquired adjacent to the existing pump station. The capacity of the parallel pump station should be no less than the capacity of the existing pump station (200 cfs) so that when either pump station is taken out of service in the future, the existing level of protection is not reduced. The cost to construct a pump station which will provide the 25-year storm level of protection will be lower than the cost to construct the recommended pump station; however, the difference in cost is not proportional to the discharge capacity of the pumps. For example a 200 cfs pump station will not have a construction cost that is twice as large as a 100 cfs pump station. In fact, the estimated cost of the smaller facility is about 90 percent of the larger pump station. The benefit of providing the existing level of flood protection at all times justifies constructing the larger pump station.

1-7.2 Seal Beach Pump Station

Seal Beach Pump Station (C00PS1), located on the northeast corner of Seal Beach Boulevard and Electric Avenue is owned and operated by the Orange County Flood Control District. This facility was constructed in 1971 to convey 255 cfs, which was the peak flow from a 10-year storm. One Orange County Flood Control District Facility, the Seal Beach Storm Drain (C00S02), and one City of Seal Beach storm drain facility convey the entire runoff to the pump station.

The Seal Beach Pump Station tributary area covers 249 acres of primarily residential land use. The tributary area is divided into the Seal Beach Pump Station Drainage Area North and Seal Beach Pump Station Drainage Area South. Seal Beach Pump Station Drainage Area North includes 143 acres in Marina Hill North, Marina Hill South, and along Seal Beach Boulevard south of Pacific Coast Highway. Seal Beach Pump Station Drainage Area South includes 106 acres in the Old Town area, generally south of Pacific Coast Highway east of Main Street, north of Ocean Avenue, and east of Seal Beach Boulevard.

The OCFCD analyzed the pump station in 1996 following the flooding experienced during the January 4, 1995 storm, which was greater than a 100-year storm. A detailed hydrology study was not conducted. The 25-year discharge was estimated as 310 cfs based upon the hydrology study conducted for C00S01, and City of Seal Beach provided design flow of 143 cfs for its drainage facilities. The pump station was upgraded in 1997 with three 57,000 gpm (127 cfs) pumps, which increased its capacity to 381 cfs. The hydrologic calculations conducted with the currently available information result in a design flow of 403 cfs. This is slightly higher than the existing pump station capacity of 381 cfs.

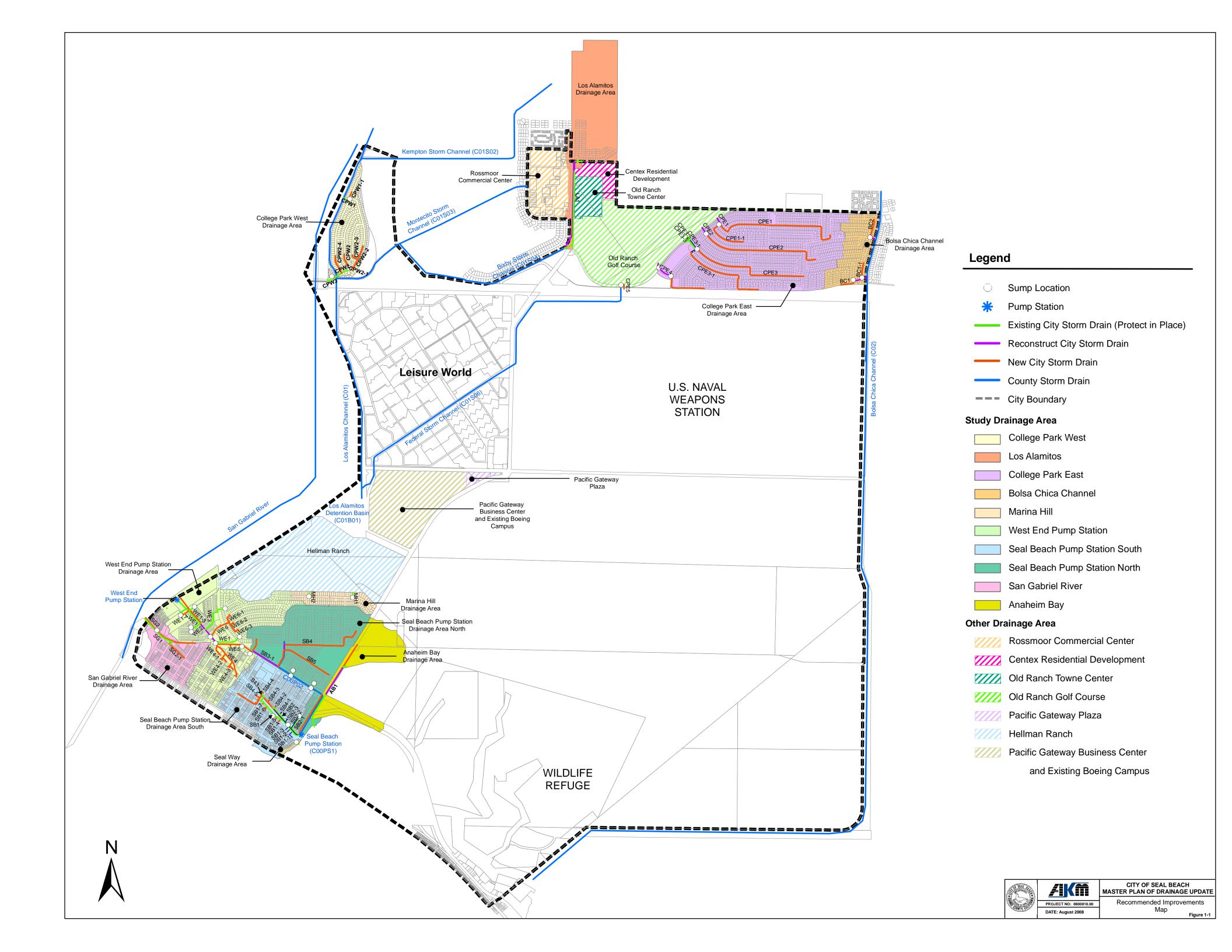
The original pump station was designed to convey the peak runoff from the design 10-year storm based upon the 1969 Hydrology Manual. Therefore, many pump station components, including the discharge pipes, were sized for a much lower flow than the currently calculated design flow. The Orange County Flood Control District increased the capacity of the pump station as much as reasonably possible in 1997. Therefore, the design capacity cannot be provided at the existing pump station without attenuating the peak flow to the existing pump station capacity. This would require a flow-by retarding basin of approximately 3 acre feet capacity.

When the Seal Beach Pump Station is replaced at the end of its useful life, it should have a minimum capacity of 410 cfs to provide the flood protection to its tributary area in accordance with the existing goals. The ultimate drainage area should include the properties located between Electric Avenue and Neptune Avenue south of Ocean Avenue.

1-8 RECOMMENDATIONS

Storm drain improvement projects to eliminate the existing system deficiencies, as well as new drainage facilities to provide the established flood protection goals in areas without existing storm drains are recommended based upon the results of the hydraulic analyses. Descriptions of the recommended improvements are provided in Section 9. The recommended improvements are presented on Figure 1-1.

The recommended improvements include two pump stations. One of these will be adjacent to the existing West End Pump Station to increase its capacity to the peak flow of 25-year storm. The other new pump station is recommended at the Marina Community Park near the intersection of Marina Drive and First Street to drain this sump area when it cannot drain by gravity to the San Gabriel River.



1-9 CAPITAL IMPROVEMENT PROGRAM (CIP)

The primary goal of the Capital Improvement Program (CIP) is to provide the City of Seal Beach with a long-range planning tool for implementing its storm drain infrastructure improvements in an orderly manner and as a basis for financing these improvements.

The recommended improvements are based upon the information currently available. Therefore, prior to the development of final plans and specifications, preliminary design studies including detailed hydrologic and hydraulic studies should be conducted.

If capacity is not available in either the City or County storm drains, new developments and redevelopment projects that may increase runoff should provide on-site or off-site detention to mitigate the impact of their projects.

All new development projects or redevelopment that would increase runoff should prepare a sub-area master plan detailing how the drainage from the development would be conveyed to a regional facility. The master plans must include detailed hydrologic and hydraulic analysis in accordance with the established criteria.

1-10 CAPITAL IMPROVEMENT PROJECT PRIORITIES

1-10.1 Capital Improvement Project Priorities

The capital improvement projects were selected to minimize the possibility of flooding which can result in property damage, and to provide public safety. The capacity improvement projects were prioritized as follows:

High Priority Storm drains and pump stations serving sump areas, areas with design or

preliminary design work completed,

Medium Priority Storm drain extensions on the upstream end of high priority projects that will

provide compliance with the flood protection goals in arterial and local streets

Low Priority Storm drain extensions on the upstream end of existing or future medium priority

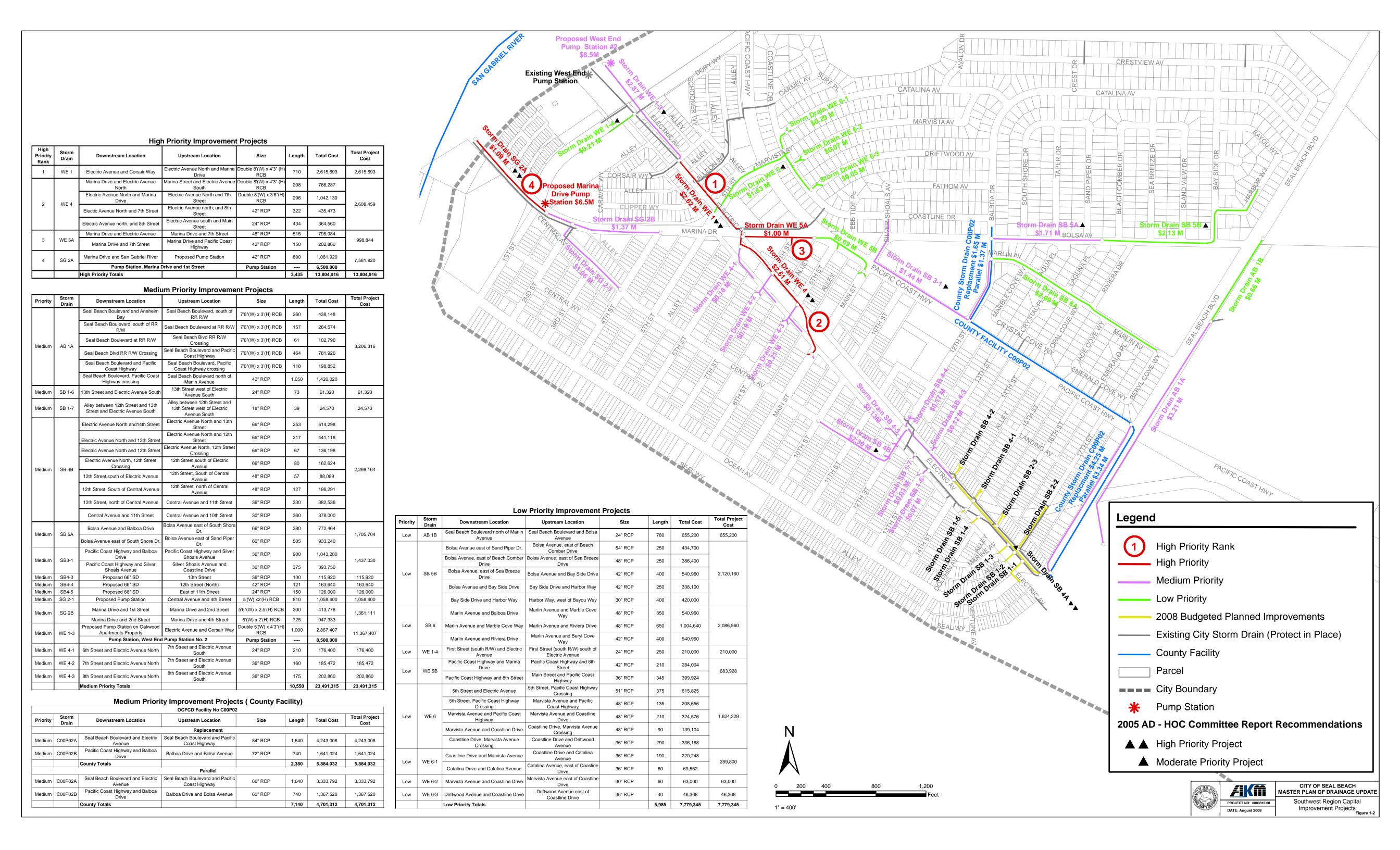
projects that will provide compliance with the flood protection goals in local streets

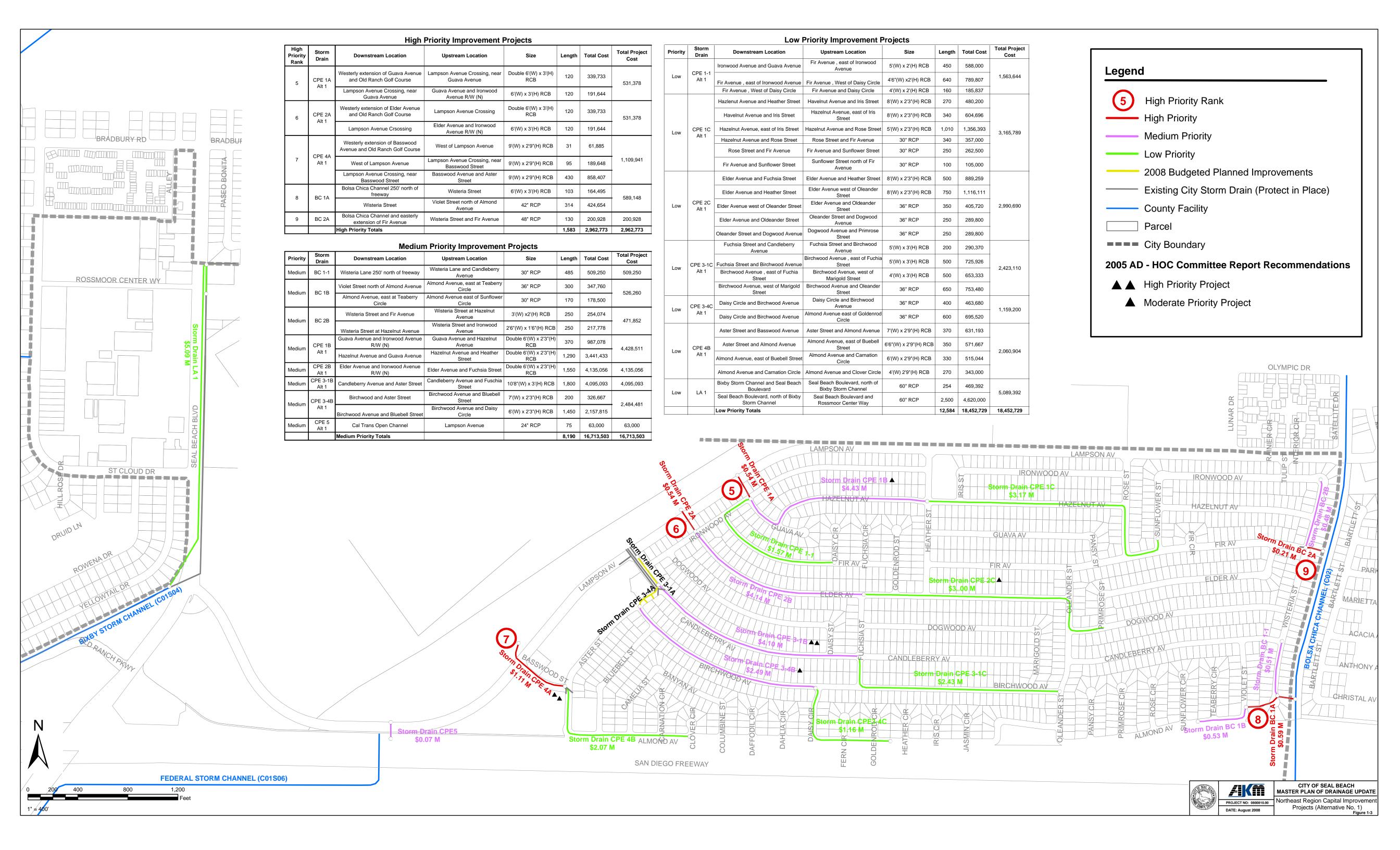
The storm drain improvement recommendations were not grouped by location. The intent is that each year the City can select the projects to take advantage of concurrent construction such as street paving projects or adjacent infrastructure work.

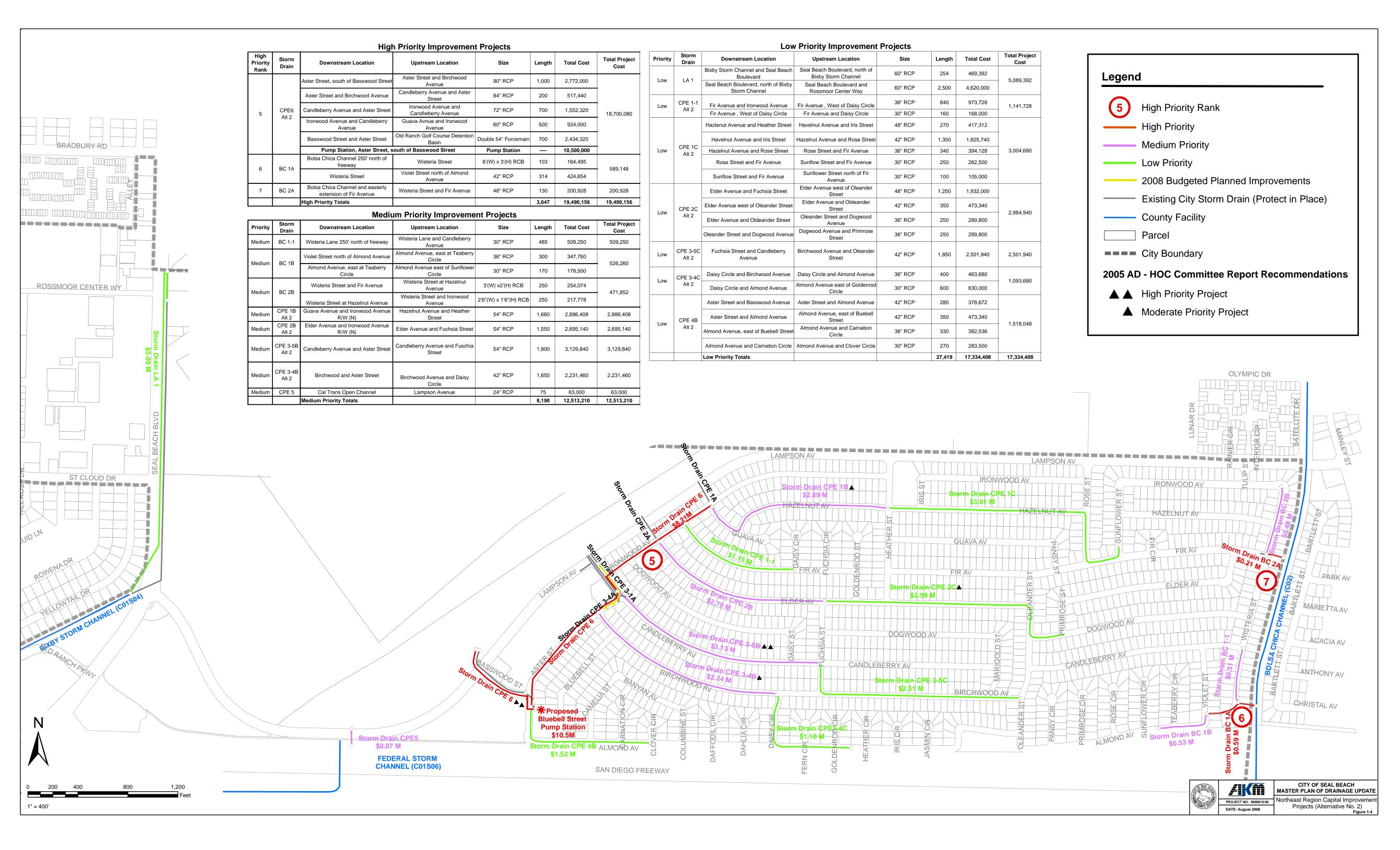
1-10.2 Capital Improvement Program

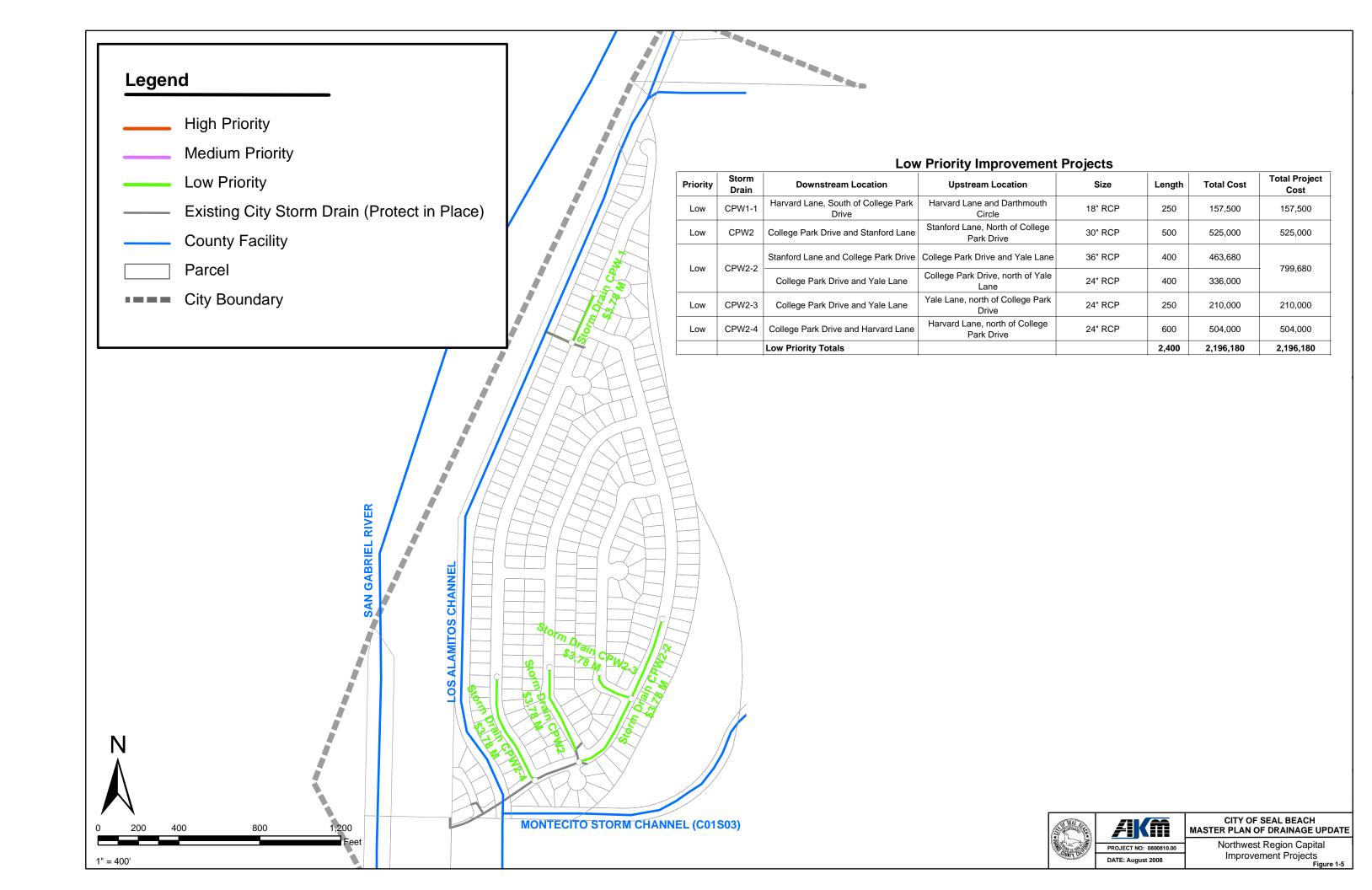
The Capital Improvement Program is based upon the results of the hydraulic analyses and priorities as described in Subsection 10-2. The recommended drainage improvement projects are illustrated on Figures 1-2 through 1-5. The priority of capacity improvement projects for the existing storm drains are listed in Tables 10-1 and 10-2. Details of each specific improvement project are provided in Subsection 9-1 through Subsection 9-4.

The construction unit cost for storm drains is based upon \$25 per diameter inch per foot of pipe for 30-inch and smaller pipes, and \$23 per diameter inch per foot of pipe for 36-inch through 54-inch pipes, and \$22 per diameter inch per foot of pipe for larger pipes. Cost estimate for reinforced concrete box (RCB) is based upon \$1,400 per cubic yard of reinforced concrete, which includes all material and labor costs for constructing these facilities. Engineering and administration costs, and contingencies are estimated at 40 percent of the









construction cost. These costs can be considered to be based upon the current (June 2008) Engineering News Record Index for Los Angeles Area (ENRLA) of 9265.94.

The two alternatives recommended for the College Park East Drainage Area affect the total system improvement cost summaries. Alternative No. 1 recommends improvements through the existing four drainage outlets to the Old Ranch Golf Course. Alternative No. 2 recommends constructing a pump station facility at Bluebell Street and Almond Avenue. The total system improvement costs are estimated as follows for each of the College Park East Drainage Area alternatives:

Storm Drain Improvements (With College Park East Alte	ernative No. 1)	
High Priority Storm Drains	\$10.2	Million
Medium Priority Storm Drains	\$31.7	Million
Low Priority Storm Drains	\$28.4	Million
Marina Drive and 1 st Street Pump Station	\$6.5	Million
West End Pump Station No.2	\$8.5	Million
Total Estimated Cost	\$85.4	Million
C00P02 Replacement Cost	\$ 5.9	Million
C00P02 Parallel Facility Cost	\$ 4.7	Million

Note: These improvement costs do not include the projects in design stages budgeted for the 2008 fiscal year.

Storm Drain Improvements (With College Park Alternation	ve No. 2)	
High Priority Storm Drains	\$16.3	Million
Medium Priority Storm Drains	\$27.5	Million
Low Priority Storm Drains	\$27.3	Million
Marina Drive and 1 st Street Pump Station	\$6.5	Million
Bluebell Street and Almond Avenue Pump Station	\$10.5	Million
West End Pump Station No.2	\$8.5	Million
Total Estimated Cost	\$96.6	Million
C00P02 Replacement Cost	\$ 5.9	Million
C00P02 Parallel Facility Cost	\$ 4.7	Million

Note: These improvement costs do not include the projects in design stages budgeted for the 2008 fiscal year.

With the implementation of Alternative No. 1, the Capital Improvement Program developed by this study includes 43,800 feet (8.37 miles) of improvement projects and two pump station upgrades at an estimated cost of \$85.4 million dollars. The cost of completing the two pump station projects is estimated at \$15.0 million.

The Capital Improvement Program developed for Alternative 2 includes 45,500 feet (8.62 miles) of improvement projects and three pump station upgrades at an estimated cost of \$96.6 million dollars. The cost of completing the three pump station projects is estimated at \$25.5 million.

To analyze just the College Park East Drainage Area improvements costs, the estimated summary to implement the two alternatives are as follows:

College Park East Alternative No. 1 Storm Drain Improvement	ents			
High Priority Storm Drains	\$2.2	Million		
Medium Priority Storm Drains	\$15.1	Million		
Low Priority Storm Drains	\$13.4	Million		
Total Estimated Cost	\$30.7	Million		
College Park East Alternative No. 2 Storm Drain Improvements				
High Priority Storm Drains	\$8.2	Million		
Medium Priority Storm Drains	\$11.0	Million		
Low Priority Storm Drains	\$12.3	Million		
Bluebell Street and Almond Avenue Street Pump Station	\$10.5	Million		
Total Estimated Cost	\$41.9	Million		

Note: These improvement costs do not include the projects in design stages budgeted for the 2008 fiscal year.

Note: These improvement cost do not include the projects in design stages budgeted for the 2008 fiscal year.

The College Park East Drainage Area Alternative No. 2 is roughly \$11.2 million dollars more expensive than Alternative No. 1, because it requires the additional tributary storm drains as well as the construction of a new pump station. The advantage of Alternative No. 2 over Alternative No. 1 is that the improvements will satisfy the hydraulic criteria during a 25-year storm, while the proposed storm drains in Alternative No. 1 will not.

The recommended CIP has been based upon the best information currently available. It should be updated as new information becomes available. The cost estimates for future projects should be updated based upon ENRLA.